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18		ICT OF CALIFORNIA
19	JOHN ARMSTRONG, et al.,	Case No. C94 2307 CW
<ul><li>20</li><li>21</li><li>22</li><li>23</li></ul>	Plaintiffs, v. GAVIN NEWSOM, et al., Defendants.	PLAINTIFFS' RESPONSE AND OBJECTIONS TO COURT EXPERT'S REPORT AND RECOMMENDATIONS REGARDING HOUSING OF <i>ARMSTRONG</i> CLASS MEMBERS DURING THE COVID-19 PANDEMIC Judge: Hon. Claudia Wilken
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# 1

### I. INTRODUCTION

2 On July 20, 2020, this Court ordered that "Defendants must establish and maintain 3 adequate safe, accessible housing at all institutions housing class members with impactingplacement disabilities . . . for the duration of the pandemic." Doc. 3015 at 2. The Court 4 5 directed the Court Expert "to conduct a review of the sufficiency of Defendants' existing supply of accessible housing, including for purposes of medical isolation and quarantine in 6 7 the event of COVID-19 outbreaks." Id. On August 19, 2020, the Court Expert filed his 8 Report and Recommendations, which primarily focused on the isolation and quarantine 9 spaces designated by Defendants on July 30, 2020, and August 5, 2020. See Doc. 3048.

10 Plaintiffs appreciate the Court Expert's coordination with the parties, Receiver, and 11 Public Health Workgroup to develop and apply clear principles and methodology. 12 Plaintiffs share his concern about "extreme" and "dramatic" deficiencies in accessible 13 space at some institutions, as well as the "obvious shortcomings" of the designated space 14 at the California Institution for Men, the "impetus for Plaintiffs' motion," as well as several other institutions with significant Armstrong populations. See Doc. 3048 at 17. 15 Even now, almost six months into the pandemic, and 44 days after the Court's order, 16 17 Defendants do not have sufficient accessible housing designated in their prison system, some class members are unable to safely access toilets and showers, and some class 18 19 members may be exposed to a heightened risk of COVID-19 because of their disabilities.

20Further action is needed to protect the Armstrong class. At least 10,656 people in 21 California state prisons have been infected by the novel coronavirus, and 58 (including 29 22 Armstrong class members) have died. Declaration of Patrick Booth ("Booth Decl.") ¶ 2-3. 23 Class members in quarantine at Mule Creek State Prison reported being unable to safely 24 access showers and toilets in August 2020. See id., Ex. K ¶¶ 9-10 ("I slipped and hit my 25 head on the wall of the shower several times while exiting the shower."), Ex. J ¶ 6-7. And class members not on quarantine have been housed in quarantine units, in one case because 26 27 no other accessible housing was available. See id., Ex. S (Deuel Vocational Institution); 28 Doc. 3047 at 11 ¶ 28 (Richard J. Donovan Correctional Facility); Doc. 3044 at 4 (same). Case No. C94 2307 CW In addition, a recent outbreak at the California Substance Abuse Treatment Facility
and State Prison, Corcoran ("SATF"), resulted in 43 confirmed, active COVID-19 cases as
of August 27. Declaration of Tania Amarillas Diaz ("Amarillas Decl.") ¶ 6. At least twelve
class members designated DPW (full-time wheelchair users) were either infected with the
virus or in quarantine. *Id.* ¶ 9; Booth Decl. ¶ 24. That exceeded the number of DPW beds
that had been designated for isolation and quarantine (2). Amarillas Decl. ¶¶ 2, 8-9.

As a result, a DPW class member with COVID-19 was moved into administrative 7 8 segregation, and seven DPW class members with direct exposure to the virus were placed 9 in an open gym with communal toilets, showers, and sinks, and little ventilation, putting them at increased risk of infection.<sup>1</sup> See Amarillas Decl. ¶¶ 9-10; Order, Doc. 2496 at 2-3 10 (Feb. 3, 2015) (holding that "housing disabled class members in administrative segregation 11 solely because of their disabilities violates this Court's prior orders" and the Americans 12 13 with Disabilities Act); Doc. 3048 at 7 ("Unlike individuals in isolation, individuals in quarantine cannot be housed in a common space with any other individual because of the 14 15 risk that an infected quarantined inmate could spread the virus to others in quarantine who may not yet be infected."); Booth Decl. ¶ 24 & Exs. L, M, N, O, P (declarations from 16 DPW class members housed in the gym); Doc. 2996-8 ¶ 16 (Declaration of Dr. Vijayan) 17 (discussing similar conditions at the California Institution for Men). 18

19 As outlined below, Plaintiffs agree with the Court Expert's general principles and methodology, as well as (with a few exceptions) the prison-specific findings regarding the 20 21 adequacy of designated isolation and quarantine space. Plaintiffs also agree that the Court 22 should require Defendants to address inadequate response plans and direct additional Court 23 Expert review. To guide that review, Plaintiffs propose several modifications to the Court 24 Expert's recommended order. The parties have begun discussion of Plaintiffs' prisonspecific concerns and proposed order, and Plaintiffs appreciate Defendants' collaborative 25 26 approach to addressing these complicated and important issues.

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<sup>1</sup> Plaintiffs have requested but not yet received photographs of the gym taken on August 20, 2020. Amarillas Decl. ¶¶ 3-4.

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II.

### GENERAL PRINCIPLES AND METHODOLOGY

Plaintiffs do not object to the general principles and methodology set forth in the
Court Expert's Report. *See* Doc. 3048 at 3-6 (general principles); *id.* at 6-9 (methodology).
The methodology was based on the reasoning underlying the Public Health Workgroup
Recommendations. *Id.* at 8. The methodology may need to be adjusted in the future in
response to, among other things, developments in our understanding of how the virus
spreads within different prison settings, and Plaintiffs reserve the right to raise concerns
with the methodology at a later time.

9

### III. PRISON-SPECIFIC FINDINGS

The Court Expert made a number of prison-specific findings. See Doc. 3048 at 917. Plaintiffs note at the outset that Defendants already have modified the bed plans for at
least fourteen institutions. Booth Decl. ¶ 5 & Ex. B. The Court Expert should review those
changes during the next review. See Doc. 3048 at 10 (noting that prison-specific findings
"should be viewed as preliminary" because designated spaces "may... change").

The Court Expert and Plaintiffs also were given little or no information about how
different space would be used. Depending on how the designated space is used, there may
be additional accessibility concerns. *See, e.g.*, pages 4-6, below (discussing potential
concerns at California State Prison, Sacramento; North Kern State Prison; and Wasco State
Prison based on Defendants' representations about how designated space would be divided
between isolation and quarantine and/or based on mental health needs). The Court Expert
should evaluate these issues during his next review, as explained in Part IV(A), below.

For thirteen prisons, the Court Expert found that designated quarantine and isolation
space was not designated for certain DPP codes and recommended that "CDCR should be
required to make appropriate accommodations within 48 hours if [such a] class member is
isolated or quarantined." Doc. 3048 at 10; *see id.* at 10-16. Plaintiffs agree with these
findings but disagree with the 48-hour recommendation, as explained in Part IV(B), below.
Next, Plaintiffs do not have sufficient information at this time to comment on the
pandemic response plans for California Medical Facility ("CMF"), Folsom State Prison

1 ("FSP"), and San Quentin State Prison ("SQ"). As the Court Expert noted, our 2 understanding is that the CMF plan "needs to be completely redone." Doc. 3048 at 12 3 (quotation marks and citation omitted). The parties similarly agreed that the FSP and SQ 4 plans would need to be redone. Booth Decl., Ex. A at 6; Plata v. Newsom, No. 01-1351-5 JST, Joint Case Management Conference Statement, Doc. 3436 at 14 (N.D. Ca. Aug. 31, 2020) ("Plata Statement") (Defendants' Position) (noting that "CDCR intends to continue 6 7 developing special plans" for FSP and SQ). The Court should order Defendants to propose 8 pandemic response plans for those institutions and direct the Court Expert to evaluate their 9 sufficiency during the next review, as explained in Part IV(A), below.

Finally, Plaintiffs have several additional prison-specific concerns with designated quarantine and isolation space. Plaintiffs raised these concerns during the Court Expert's review process, including by letter dated August 13, 2020, and also shared them with Defendants and the Court Expert by email dated August 27, 2020. The parties and Court Expert also discussed them on August 31, 2020, and our understanding is that Defendants already are working to address them. These issues should be considered during the Court Expert's next review, as explained in Part IV(A), below.

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## California State Prison, Sacramento (SAC)

19	Court Expert	SAC "has sufficient DPW and sufficient lower/lower beds. Although
20		there are two DPW-accessible beds available, the Court Expert understands that the sole DPW class member at SAC is housed where he
21		can be appropriately isolated or quarantined in place if necessary. Two of the three quarantine and isolation areas are not accessible to DPO, DPM,
22		or DPV class members. CDCR will make necessary accommodations should the remaining quarantine and isolation unit prove insufficient for the number of these class members." Dec. 2048 et 15
23	Plaintiffs	the number of these class members." Doc. 3048 at 15. SAC has designated three areas for isolation and quarantine—A2, B1,
24	Flamuiis	and C8. Only A2 is designated for DPO, DPM, and DPV class members (10 lower/lower beds), and the institution houses class members with
25		those codes. During the parties' call with the institution on August 7,
26		2020, the institution stated that A2 would primarily be used for isolation and quarantine of <i>Coleman</i> class members with segregation terms until
27		an outbreak occurred. At that time, the institution stated, A2 would be used only for isolation. In that case, there would be no accessible
28		quarantine beds available for DPO, DPM, or DPV class members.
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North <b>F</b>	Kern State Prison (NKSP)
Court Expert	NKSP "has sufficient DPW and sufficient lower/lower beds. As noted
	above, the Court Expert understands that generally institutions will use designated space for either quarantine or isolation, but not both. At
	NKSP, however, one side of the designated unit is intended for
	quarantine and the other for isolation. This raises the possibility that although the total number of beds is sufficient, there may not be enough
	beds in either quarantine or isolation depending on the nature of an outbreak. In addition, the only DPW accessible showers are on the
	quarantine side. In the event that a DPW class member requires isolation NKSP should make necessary changes to the showers on the isolation
	side of the building within 48 hours." Doc. 3048 at 14.
Plaintiffs	All six DPW beds (and not just the DPW shower) are on the quarantine side; as a result, it will not be sufficient for NKSP to modify the showers
	alone to accommodate DPW class members in need of isolation.
Richard	l J. Donovan Correctional Facility (RJD)
Court Expert	RJD "has insufficient DPW and insufficient lower/lower beds.
	Although there are 90 DPW class members at RJD, 17 of whom live in the two largest congregate housing areas, [RJD] has no DPW-accessible
	beds in its quarantine and isolation areas. It has only 50 lower/lower
	beds, when based on the lower/lower population in the two largest living areas it needs at least 162. In addition, its quarantine and isolation space
	is not accessible to DPO or DPW class members." Doc. 3048 at 15.
Plaintiffs	The designated space also is not designated for DPV class members, and there are multiple DPV class members housed at the institution.
Valley S	State Prison (VSP)
Court Expert	VSP "has insufficient DPW but sufficient lower/lower beds. Based on
	the number of DPW class members in the two largest living areas, VSP needs at least 5 additional DPW beds. Plaintiffs have not raised concerns
	about the accessibility of the quarantine and isolation spaces." Doc. 304
Plaintiffs	at 16. The designated space is not designated for DPV class members, and
	there is a DPV class member housed at the institution.
	State Prison (WSP)
Court Expert	WSP "has <b>sufficient DPW</b> and <b>sufficient lower/lower</b> beds. However, WSP has divided its designated area into one portion for isolation and
	one for quarantine, and the only DPW-accessible showers are on the
	quarantine side. CDCR has informed the Court Expert that the showers
	on the isolation side of the unit cannot be altered to accommodate DPWs and therefore CDCR must designate an alternate, DPW-accessible space
	for quarantine." Doc. 3048 at 16-17.
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Plaintiffs
 All four DPW beds (and not just the DPW shower) are on the quarantine side; as a result, there are no DPW beds designated for isolation. In addition, if the shower on the isolation side cannot be modified to accommodate DPWs, it is unclear whether it can be modified to accommodate DPO and DPM class members.

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# **IV. RECOMMENDATIONS FOR FURTHER RELIEF**

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# A. Updated Pandemic Response Plans

7 The Court Expert recommended that the Court order (1) the institutions "identified 8 in this report that have insufficiently accounted for the needs of Armstrong class 9 members[] immediately to revisit and revise their pandemic response plan," (2) that 10 Defendants "propose new quarantine and isolation spaces that are sufficient for Armstrong class members within 21 days," (3) that, "in designated substitute or additional quarantine 11 12 and isolation space, [Defendants] must ensure there are both necessary architectural 13 accommodations and sufficient DPW-accessible and lower/lower beds according to the methodologies applied in this report," and (4) "that any class members who are displaced 14 15 must be appropriately rehoused." Doc. 3048 at 17. 16 Plaintiffs agree, and recommend the following modifications: 17 1. The Court should add California State Prison, Sacramento; Folsom State Prison; and San Quentin State Prison to the list of institutions that must revisit and revise 18 19 their pandemic response plan, for the reasons outlined in Part III, above. 2. 20The Court should require Defendants, when proposing new quarantine and

20 2. The Court should require Defendants, when proposing new quarantine and
21 isolation spaces, to identify which buildings or portions of buildings will be used for
22 quarantine and which will be used for isolation, as well as any planned limitations on
23 which type of people will be housed in each area (e.g., based on classification level, mental
24 health status, or SNY status).

3. The Court should shorten the time period for Defendants to propose new
quarantine and isolation spaces from 21 days to seven days. Defendants represented to
Plaintiffs and the Court Expert on August 27, 2020, that they already are in the process of
identifying new quarantine and isolation spaces that would address the concerns outlined
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in the Court Expert's Report. Shortening the time will allow the parties and Court Expert
 additional time to discuss the proposed spaces, coordinate with the Receiver in *Plata v*.
 *Newsom* and the Special Master in *Coleman v*. *Newsom*, and attempt to resolve any
 concerns before the Court Expert's next report is filed.<sup>2</sup>

5

## **B.** Architectural Modifications to Quarantine and Isolation Space

The Court Expert recommended that the Court "order that where class members are
moved into quarantine or isolation housing that lacks necessary architectural
accommodations, [Defendants] must promptly, and no later than 48 hours, make necessary
modifications to render the spaces accessible." Doc. 3048 at 17. Plaintiffs disagree.

The Court should order Defendants to make such modifications in advance of
housing class members in that space where possible. There is no reason to delay making
such modifications when Defendants already have designated specific areas for quarantine
and isolation and know what modifications must be made based on the *Armstrong*population at a given prison.<sup>3</sup> See Doc. 3048-1 (outlining necessary architectural features).

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<sup>2</sup> In addition to changes in response to the disability-related issues identified by the 16 Court Expert, Defendants also may make changes to designated quarantine and isolation spaces based on concerns raised in Plata and Coleman. See Plata Statement at 12 17 (Plaintiffs' Position) ("Plaintiffs are reviewing CDCR's August 27 and 29 proposed set 18 asides for each prison. We intend to promptly raise our concerns about particular prisons with Defendants and the Receiver"); Booth Decl., Ex. C, Plata v. Newsom, No. 01-1351-19 JST, Transcript of Proceedings at 17:17-23 (N.D. Cal. Aug. 21, 2020) ("THE COURT: We need to have sufficient space set aside in our institutions to provide isolation and 20quarantine cells. Not all cells are created equal. As I understand it, Judge Armstrong [sic] 21 is in the process of briefing and ordering orders that will set aside sufficient cells for disabled persons. I welcome that order. Judge Wilken's case is part of the coordination 22 with Judge Mueller's Coleman case."); Coleman v. Newsom, No. 90-0520-KJM-DB, 23 Order, Doc. 6791 at 5 (E.D. Cal. July 28, 2020) ("Defendants shall work with the Special Master throughout the process of the quarantine bed identification and implementation 24 required by the July 22, 2020 order of the Plata court."); Coleman v. Newsom, No. 90-0520-KJM-DB, Fourth Joint Update on the Work of the Covid-19 Task Force, Doc. 6841 25 at 9 (E.D. Cal. Aug. 28, 2020) ("Because necessary CDCR representatives were not 26 present to discuss these topics, the parties agreed to discuss the issues further on the next Task Force call with the appropriate representatives available."). 27

<sup>3</sup> This is particularly true in light of apparent delays in installing necessary accessible features during the pandemic. *See, e.g.*, Booth Decl. ¶¶ 33-36 (California State

In fact, Defendants apparently already have directed institutions to do so. See Doc. 3048 at 1 6 ("[O]n August 13, 2020, Director Gipson issued a directive instructing the wardens to 2 3 'ensure that all buildings/units identified for isolation/quarantine have all necessary accessibility features installed by August 28, 2020, including: ramps to allow a level 4 5 entrance to the building and shower, shower grab bars and a shower chair/bench, and any other features necessary to ensure that disabled inmates are able to access everything in the 6 7 unit that non-disabled inmates are able to access, including phone calls, if permitted within 8 the building, for deaf persons (e.g. video phones)." (quoting Doc. 3047 at 10)).

9 This also would allow the parties and Court Expert to review the modifications and 10 discuss any necessary adjustments. This is in line with the Court Expert's recommendation 11 that "[t]he Court should order the parties to meet and confer on any deficiencies identified 12 by Plaintiffs [regarding directives requiring that architectural . . . accommodations be 13 provided promptly] and to raise with the Court Expert any issues the parties believe may 14 need to be brought to the Court's attention." Doc. 3048 at 18. In order for such a review to 15 be meaningful, Plaintiffs must be able to review the specific modifications, and it is better for that to happen before the institution is in the midst of managing an outbreak. See, e.g., 16 17 Doc. 2996-2 at 345 ¶ 9 (California Institution for Men) (declaration from class member moved to isolation area not designated for his disability code) ("The toilets in Mariposa 18 19 Hall are very low to the ground. Only one of the four toilets has a grab bar, but even that bar is difficult to use because it is too low to effectively help me get up from the toilet. 2021 There is not enough room between the toilets to get on the toilet from my wheelchair, so I 22 have to walk to the toilets without my wheelchair."); Doc. 3044 at 42-44 (email from 23 attorney for Defendants stating that additional grab bars and ramps had been or would be 24 installed in response to Plaintiffs' concerns).

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<sup>Prison, Corcoran) (noting that for over a month after a work order was issued, institution has not installed grab bars above class member's bed, even though class member has fallen on multiple occasions); Doc. 2996-1 at 46-48 (California Institution for Men).</sup> 

Unfortunately, based on the spread of the novel coronavirus within the prison 1 2 system to date, it is likely that the designated spaces will be insufficient. See Doc. 3048 at 3 3 ("The Court Expert recognizes that, in the event of a large outbreak, the beds currently designated for quarantine and isolation will almost certainly prove insufficient in 4 5 number."). In that case, additional areas of the prison may be used for quarantine and isolation even though they were not previously designated for that purpose. In those 6 instances, Plaintiffs agree that Defendants should be ordered to make modifications to 7 8 render the spaces accessible promptly, and no later than 48 hours after a class member is housed there. 9

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Plaintiffs therefore propose that the Court issue the following order:

Defendants must, within seven days of the Court's order or within 48 hours
 of a class member being moved into designated quarantine or isolation space, whichever is
 sooner, make all necessary modifications to render that space accessible to all DPP codes
 housed at the institution and produce an inventory and photographs of such modifications
 to Plaintiffs and the Court Expert.

If Defendants designate or use additional space for quarantine or isolation,
 Defendants must make all necessary modifications to render that space accessible to all
 DPP codes housed at the institution within seven days of the designation or within 48
 hours of a class member being moved there, whichever is sooner, and produce an
 inventory and photographs of such modifications to Plaintiffs and the Court Expert.

3. The parties must meet and confer on any deficiencies identified by Plaintiffs
and raise with the Court Expert any issues the parties believe may need to be brought to
the Court's attention.

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#### C. Non-Architectural Accommodations

The Court Expert stated that "institutions must ensure that class members in
 quarantine and isolation housing have the same access to whatever programming,
 recreation and outside communication is available to other quarantined or isolated inmates.
 That includes appropriate telephones, magnifiers, talking books, captioned telephones and
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any other accommodations," including trapeze bars. Doc. 3048 at 5-6 & n.1; see also id. at 1 17-18 ("CDCR must also ensure that amenities such as telephone access, books, and 2 3 televisions are available to class members in quarantine and isolation to the same extent they are available to non-class members."). Plaintiffs agree. The Court Expert 4 5 recommended that the Court order "the parties to meet and confer on any deficiencies [to Defendants' directives requiring that non-architectural accommodations be provided 6 7 promptly] and to raise with the Court Expert any issues the parties believe may need to be 8 brought to the Court's attention." Id. at 18.

9 Plaintiffs are not aware of any directive outlining specific non-architectural 10 accommodations that must be provided promptly. But Plaintiffs agree that Court Expert 11 review is warranted. Plaintiffs already have documented delays in provision of non-12 architectural accommodations in quarantine space. See Booth Decl., Ex. L at 2 (Aug. 28, 13 2020) (email from attorney for Defendants stating that CDCR 1824s, appeals boxes, and 14 magnifiers were placed in quarantine space in gym at SATF a week after Armstrong class 15 members were first housed there and only after Plaintiffs raised the issue); id., Ex. Q ¶ 7 & 16 Ex. R ¶¶ 7-8, 10 (Aug. 28, 2020) (declarations from class members at Deuel Vocational 17 Institution stating that area being used for quarantine for last two weeks has broken hand-18 held shower hose and the shower bench is too low).

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Plaintiffs therefore propose that the Court issue the following order:

20 1. Defendants must ensure that class members in quarantine and isolation have
21 the same access to whatever programming, recreation, and outside communication is
22 available to other people in quarantine and isolation.

- 23 2. Defendants must, within seven days of the Court's order or within 48 hours
  24 of a class member being moved into designated quarantine or isolation space, whichever is
  25 sooner, provide all necessary non-architectural accommodations to render that space
  26 accessible to all DPP codes housed at the institution and produce an inventory of such
  27 accommodations to Plaintiffs and the Court Expert.
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3. If Defendants designate or use additional space for quarantine or isolation,
 Defendants must provide all necessary non-architectural accommodations to render that
 space accessible to all DPP codes housed at the institution within seven days of the
 designation or within 48 hours of a class member being moved there, whichever is sooner,
 and produce an inventory of such accommodations to Plaintiffs and the Court Expert.

4. The parties must meet and confer on any deficiencies identified by Plaintiffs
and raise with the Court Expert any issues the parties believe may need to be brought to
the Court's attention.

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#### **D.** Further Review by the Court Expert

10 Finally, the Court Expert recommended "that the Court order a follow-up report on 11 quarantine and isolation in 30 days." Doc. 3048 at 18; see also id. at 3 ("Given the 12 likelihood of changes in the near future in response to the Receiver's report, this report, 13 and developments with the spread of the virus in the prison system, the Court Expert 14 recommends that the Court order an updated report in 30 days."). Plaintiffs agree. For the 15 reasons below, Plaintiffs ask that the Court Expert's next report also cover (1) adjustment 16 of quarantine and isolation space in response to changes in prison population, and 17 (2) sufficiency of safe, accessible general housing.

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# 1. Adjustment of Isolation and Quarantine Space Based on Changes in Prison Population

20 As the Court Expert noted, the prison-specific findings were based on the current 21 population at the prisons at the time of his review. Doc. 3048 at 10. Because the Court 22 Expert's methodology is based on current population, the number of required accessible 23 isolation and quarantine spaces will change as the population at a prison changes. To 24 Plaintiffs' knowledge, Defendants do not yet have a process in place to ensure that 25 accessible isolation and quarantine space is reviewed and adjusted before additional 26 Armstrong class members are transferred into a prison, or in response to people already in a prison receiving new DPP codes or moving to new areas of the prison. 27

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Movement into and between prisons largely has been suspended during the 1 2 pandemic. But that is expected to change as intake resumes and as Defendants designate 3 and empty quarantine and isolation space. See, e.g., Plata Statement at 10 (Defendants' 4 Position) ("CDCR resumed intake the week of August 24, and accepted a total of 100 5 inmates into custody."); Booth Decl., Ex. C, Plata v. Newsom, No. 01-1351-JST, Transcript of Proceedings at 18:2-8 (N.D. Cal. Aug. 21, 2020) ("THE COURT: And absent 6 7 a population reduction order, the only way we're going to get [adequate quarantine and 8 isolation] space is by moving incarcerated persons from one institution to another."). In 9 addition, as of August 13, 2020, 242 Armstrong class members were on the Expedited Transfer Report.<sup>4</sup> Booth Decl. ¶ 8. Of those, at least 160 already were endorsed to another 10 location, including 19 full-time wheelchair users (DPW), and 22 impacting-placement 11 class members endorsed to buildings at the California Institution for Men.<sup>5</sup> Id. ¶¶ 10-12. 12

13 This Court therefore should order Defendants to develop a reliable process within 21 days to ensure that adequate accessible guarantine and isolation space is set-aside in 14 15 advance of Armstrong class members transferring into the institution, and in response to any changes in disability codes or movement within an institution. See Doc. 3015 at 2 16 (ordering Defendants to "establish and maintain adequate safe, accessible housing . . . for 17 18 the duration of the pandemic" (emphasis added)); see also Plata Statement at 10 19 (Defendants' Position) (noting that current "limited intake allows CDCR and CCHCS to test its processes, mitigate risk and ensure that intake can be done safely in compliance 20

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<sup>5</sup> Five of the 22 class members endorsed to the California Institution for Men
currently are housed there, but in areas not designated for people with their disability code.
Booth Decl. ¶ 12. Their movement within the institution nonetheless may affect the
number of set-aside beds needed at the institution. That is because four currently are
housed in celled environments but are endorsed to a congregate housing unit designated
for their disability code. *Id.*; *see* Doc. 3048 at 9 (Court Expert's methodology based in part
on *Armstrong* population in "largest two congregate housing units").

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 <sup>&</sup>lt;sup>4</sup> "Expedited transfer" refers to "the expeditious transfer of inmates with disabilities impacting placement to appropriate DPP designated institutions/facilities." *Armstrong* Remedial Plan at 17 § IV(D).

with the movement matrix"). The Court should direct the Court Expert to evaluate the
 sufficiency of the process and include his findings and recommendations in his next report.

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# 2. Safe, Accessible Housing of Class Members Not in Quarantine or Isolation

5 The Court Expert's Report primarily focused on the adequacy of designated quarantine and isolation space. The Court Expert noted that "CDCR has informed the 6 7 Court that 'all Armstrong class members are accessibly housed." Doc. 3048 at 5 (quoting 8 Doc. 3047 at 6, Status Report of Assistant Deputy Director Adam Fouch). Plaintiffs do not 9 agree with Defendants' assertion. The parties also have a dispute as to whether Defendants 10 are complying with the Court's order that Defendants report to Plaintiffs, the Receiver, and the Court Expert within 24 hours if, "due to emergent and unforeseen circumstances, 11 12 Defendants temporarily are not able to house an Armstrong class member in safe, 13 accessible housing." Doc. 3015 at 2. The parties are discussing that issue and hope to reach 14 an agreement; they will bring the matter to the Court's attention if it cannot be resolved. 15 For present purposes, Plaintiffs ask that the Court direct the Court Expert to review the housing of Armstrong class members not on isolation or quarantine status, including 16 those displaced from quarantine and isolation areas. That falls squarely within this Court's 17 prior order and the Court Expert's recommendations.<sup>6</sup> See Doc. 3015 at 2 (Order) 18 19 (requiring Defendants to house Armstrong class members in safe, accessible locations and directing Court Expert to review "the sufficiency of Defendants' existing supply of 2021 accessible housing"); Doc. 3048 at 5 (Court Expert's Report) ("The Court should further order that any class members who are displaced must be appropriately rehoused.").<sup>7</sup> 22

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- <sup>6</sup> This issue also was featured in Plaintiffs' Motion. *See, e.g.*, Doc. 2996 at 8-9 (compiling evidence that class members were left in inaccessible placements for long periods of time after recovering from COVID-19).
- <sup>7</sup> Defendants have represented that "there is not a reliable way" of identifying which *Armstrong* class members already have been displaced from designated quarantine and isolation space. Booth Decl., Ex. D; *see also* Doc. 3047 at 11 ¶ 28 (same).

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Plaintiffs at this time have only limited and incomplete information, but there is real
 cause for concern about the adequacy of Defendants' current system for determining
 whether *Armstrong* class members are in safe, accessible housing.

First, class members displaced from designated quarantine and isolation areas have
reported that they are housed in areas not designated for their DPP codes and that they are
unable to safely access showers. *See* Booth Decl., Exs. Q-R (declarations of class members
at Deuel Vocational Institution).<sup>8</sup>

8 Second, more generally, institution staff do not appear to be timely meeting with 9 class members housed in areas not designated for their DPP codes to discuss or provide 10 any necessary accommodations. See, e.g., Booth Decl. ¶ 14 & Ex. F (class member 11 interviewed 26 days after he was designated DPO on July 25, 2020); id. ¶ 16 & Ex. G 12 (11 days after DPP code change on August 6, 2020). In some cases, it does not appear that 13 institution staff is meeting with class members at all. See, e.g., Booth Decl., Ex. S (Deuel 14 Vocational Institution); id., Ex. I (Mule Creek State Prison); Amarillas Decl. ¶ 12 15 (California Institution for Men).

Third, setting aside Plaintiffs' concerns with the adequacy of Defendants' current 16 17 CDCR 128-B process for documenting accessibility concerns (see Doc. 3047 at 6 ¶ 13), in at least one case, the CDCR 128-B raises significant accessibility concerns, but it is not 18 19 clear from the CDCR 128-B whether or how the class member would be accommodated. 20Booth Decl., Ex. H (CDCR 128-B) ("[H]e can't access showers in the building as he can't 21 get over the ledge in the showers in the building. I asked [him] when was the last time he 22 had showered and he stated 'It was sometime last month. I just bird bath now in my cell' It 23 is to be noted that there is a shower chair available in the housing unit for use.").

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<sup>8</sup> Plaintiffs shared these concerns with Defendants on August 28, 2020, and
conferred with Defendants about the situation on August 31, 2020. *See* Booth Decl., Ex. S.
Plaintiffs understand that, after being alerted to the situation by Plaintiffs' counsel,
Defendants transferred the class members at Deuel Vocational Institution to accessible
housing that same day and are determining how the error occurred and what will be done
to correct it. Plaintiffs appreciate Defendants' immediate action.

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PLAINTIFFS' RESPONSE AND OBJECTIONS TO COURT EXPERT'S REPORT AND RECOMMENDATIONS REGARDING HOUSING OF *ARMSTRONG* CLASS MEMBERS DURING THE COVID-19 PANDEMIC

1	Finally, based on interviews with class members at SATF, Plaintiffs have concerns		
2	about whether the CDCR 128-Bs are accurate and properly identify disability-related		
3	needs. See Booth Decl., Ex. M ¶¶ 13-14 (stating that although CDCR 128-B said he was		
4	interviewed in Spanish, he was interviewed in English and is not comfortable talking about		
5	disability needs in English, and he was fearful of requesting accommodations because he		
6	thought he would be placed in segregation); <i>id.</i> , Ex. N $\P$ 9 (stating that he had not been		
7	asked about disability accommodation needs and had not been shown where the appeals		
8	box is located); <i>id.</i> , Ex. P ¶ 11 (stating that information in the CDCR 128-B was incorrect).		
9	V. CONCLUSION		
10	This Court should enter the order recommended by the Court Expert, with the		
11	modifications that Plaintiffs outline above. A proposed order is attached.		
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13	DATED: September 2, 2020 Respectfully submitted,		
14	PRISON LAW OFFICE		
15	By: /s/ Rita K. Lomio		
16	Rita K. Lomio		
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