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17 **UNITED STATES DISTRICT COURT**  
18 **NORTHERN DISTRICT OF CALIFORNIA**  
19 **OAKLAND DIVISION**

21 MARCIANO PLATA, et al.,

22 Plaintiffs,

23 v.

24 GAVIN NEWSOM, et al.,

25 Defendants.  
26

CASE NO. 01-1351 JST

**JOINT CASE MANAGEMENT  
CONFERENCE STATEMENT**

Judge: Hon. Jon S. Tigar  
Date: March 30, 2022  
Time: 9:30 a.m.  
Crtrm.: 6, 2nd Floor

1 The parties submit the following joint statement in advance of the March 30, 2022  
2 Case Management Conference.<sup>1</sup>

3 **I. UPDATES REGARDING CDCR AND CCHCS'S COVID-19 RESPONSE**

4 *Plaintiffs' Position:* As of March 22, there were approximately 200 patients with  
5 active COVID-19 infections in CDCR custody, according to CDCR/CCHCS's online  
6 tracker. This number has thankfully declined significantly in recent weeks, as the wave of  
7 cases related to the Omicron variant has subsided.

8 This most recent outbreak demonstrated, again, that existing CDCR and CCHCS  
9 policies will not prevent significant outbreaks of the coronavirus in California state  
10 prisons. Cases in CDCR reached nearly the same levels in January 2022 (with more than  
11 9,600 new cases in the prior 14 days reported on 1/27/22) as they did during the massive  
12 wave in December 2020/January 2021 (10,644 new cases in the prior 14 days reported on  
13 12/22/20).<sup>2</sup> Again, during this most recent wave, CDCR reported case rates (6.8 new cases  
14 in the previous seven days per 1000 people) that were more than double the rates reported  
15 in California (3.1 per 1000).<sup>3</sup> To date, three people incarcerated in CDCR have died  
16 during this wave. On March 25, CCHCS reported three people were in the hospital due to  
17 COVID-19; two were in the ICU, one of whom was intubated.

18 During this wave, the number of patients on quarantine/isolation in CDCR—tens of  
19 thousands at certain points—again far exceeded the spaces prisons had set aside for those  
20

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21  
22  
23 <sup>1</sup> Plaintiffs advised Defendants of their intent to use Plaintiffs' Exhibits B through J  
24 on March 28, 2022, the filing deadline. Defendants did not have sufficient time to evaluate  
25 these documents in the context of Plaintiffs' position in this statement or respond to  
26 Plaintiffs' references to these documents before filing this statement.

27 <sup>2</sup> See Cal. Dep't of Corr. & Rehab., *CDCR Patients: COVID-19 Trends*,  
28 <https://www.cdcr.ca.gov/covid19/population-status-tracking/> (last accessed March 22,  
2022). CCHCS staff has told us there have been approximately 25,000 patients identified  
as having COVID since the start of the calendar year.

<sup>3</sup> See *id.*

1 purposes.<sup>4</sup> As described in greater detail below, these quarantines and isolations resulted  
2 in significant disruptions to patients’ lives and prison operations, further exacerbating  
3 delays and backlogs of medical care services and remedial actions.

4 CDCR’s prisons remain vulnerable to future massive outbreaks of COVID-19,  
5 especially if variants as or more transmissible than Omicron emerge. CDCR and CCHCS  
6 should use the current reprieve from crisis management to continue to evaluate their  
7 existing policies and consider whether additional or alternative measures—including the  
8 mandatory vaccination of staff and reduction of the incarcerated population—are or will be  
9 necessary to prevent further illness and death.

10 *Defendants’ Position:* The incarcerated population’s statewide COVID-19 case  
11 count is 96 as of March 28, 2022.<sup>5</sup> And as of March 25, three incarcerated people are  
12 hospitalized for COVID-19.

13 Defendants have previously reported on their COVID-19 mitigation efforts, which  
14 were implemented to reduce the risk of exposure and serious health consequences.  
15 Plaintiffs, however, continue to understate the effectiveness of existing mitigation  
16 measures without citing data to support their position (*see, e.g.*, ECF No. 3779 at 3).

17 Plaintiffs’ report that CDCR’s case rates during the January 2022 Omicron surge  
18 “were more than double the rates reported in California” is based on cherry-picked data  
19 that provides a misleading picture. In fact, during the Delta and Omicron surges, CDCR  
20 inmate case numbers increased by a much smaller percentage than case numbers statewide.  
21 For example, looking at the last ten months (since June 1, 2021), spanning the period of

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22 <sup>4</sup> For example, the California Institution for Men (CIM) has set aside approximately  
23 300 beds for quarantine and isolation purposes, according to information produced by  
24 Defendants on March 7, 2022. But on January 14, CIM in an Outbreak Management Tool  
25 (OMT) reported more than 480 patients on COVID-19 isolation and nearly 1400 on  
26 quarantine. Similarly, the Central California Women’s Facility has set aside  
approximately 280 beds, but in its February 1 OMT reported more than 300 active  
COVID-19 cases and more than 1100 patients on quarantine.

27 <sup>5</sup> Cal. Dep’t Corr. & Rehabilitation, *Population COVID-19 Tracking*,  
28 <https://www.cdcr.ca.gov/covid19/population-status-tracking/> (last visited Mar. 28, 2022).

1 both the Delta and Omicron surges, CDCR inmate case numbers increased by 47 percent,  
 2 while total case numbers in California increased by 136 percent.<sup>6</sup> Plaintiffs also fail to  
 3 qualify their comparison of CDCR’s case counts to California’s case counts with the fact  
 4 that CDCR’s incarcerated population is tested regularly and frequently, whereas the state’s  
 5 non-incarcerated population is not. Moreover, with the recent rise in the use of “self-tests”  
 6 or “at-home” tests, many COVID-19 tests taken in the community are not automatically  
 7 reported to agencies collecting case rate data.<sup>7</sup> In any case, as previously reported (*see*  
 8 ECF Nos. 3771 at 7-8 & 3779 at 5-6), the most relevant metric—according to experts such  
 9 as Dr. Fauci, Chief Medical Advisor to the President of the United States and Director of  
 10 the National Institute of Allergy and Infectious Diseases—is the hospitalization rate. And  
 11 by this measure as well, there can be no doubt CDCR performed well. Significantly,  
 12 CDCR’s hospitalization rates remained consistently low during the surge. (*See* ECF Nos.  
 13 3771 at 6, n.9 (reporting 3 hospitalizations as of mid-January 2022) & 3779 at 5 (reporting  
 14 4 hospitalizations as of February 14, 2022).) Plaintiffs’ continued focus on case counts is  
 15 therefore inconsistent with public health science.

## 16 **II. COVID-19 VACCINE**

### 17 **A. Patients**

18 *Plaintiffs’ Position:* According to CCHCS, as of March 20, 82% of the  
 19 approximately 96,000 people incarcerated in CDCR were completely vaccinated against  
 20 COVID, and 60% of the population had also received a booster.<sup>8</sup>

21 \_\_\_\_\_  
 22 <sup>6</sup> Cal. Dep’t Corr. & Rehabilitation, *Population COVID-19 Tracking, Patients:*  
 23 *COVID-19 Trends (Table View)*, <https://www.cdcr.ca.gov/covid19/population-status-tracking/> (last visited Mar. 28, 2022).

24 <sup>7</sup> Public Broadcasting Service, *Growing use of home COVID-19 tests leaves health*  
 25 *agencies in the dark about unreported cases* (Dec. 9, 2021),  
 26 <https://www.pbs.org/newshour/health/growing-use-of-home-covid-19-tests-leaves-health-agencies-in-the-dark-about-unreported-cases> (“It’s a story that’s becoming commonplace  
 27 in the era of rapid home COVID testing: People who test positive are almost never counted  
 28 by public health agencies charged with bringing the pandemic to heel.”).

<sup>8</sup> This data is stated in or derived from the CCHCS COVID-19 Patient Vaccine  
 Registry.

1 CCHCS in mid-March reported that it had analyzed survey responses from more  
2 than 2,000 people who so far had declined the COVID vaccine. Approximately one-third  
3 of those surveyed stated they had additional questions about the vaccine. Substantial  
4 percentages of people, ranging from approximately 40% to more than 85% depending on  
5 the option, said they definitely or possibly would get vaccinated if incentives such as  
6 sentence credits, cash, canteen or tablet credits, or special meals were offered. CCHCS  
7 stated the survey results had been shared with the Receiver and the Undersecretary of  
8 Health Care Services for CDCR. CCHCS further reported it was continuing to educate  
9 patients and address concerns about vaccination, but that there were no plans to offer  
10 additional incentives. In contrast, CDCR has offered additional paid sick leave and cash  
11 prizes to *staff* who get vaccinated.<sup>9</sup> We asked to meet-and-confer about these matters,  
12 including why there are no plans to offer incentives to the patient population, and whether  
13 the continuing education efforts will specifically target the patients who said they had  
14 additional questions about the vaccine. The Receiver declined our request, but stated he is  
15 considering vaccine fairs and other education efforts. We hope the latter will promptly  
16 focus on approaches that may succeed with the approximately 175 patients age 65 and  
17 older who are both unvaccinated and COVID naïve.

18 *Defendants' Position:* Defendants agree with Plaintiffs' summary of patient  
19 vaccination data above. CDCR is evaluating the survey results and working with CCHCS  
20 to educate the population, but does not currently anticipate offering additional incentives to  
21 encourage incarcerated population to accept the vaccine. As the Receiver explained,  
22 efforts to educate patients "have been aggressive" and include "encouraging them to accept  
23 vaccination, resulting in the 82% statewide vaccination rate noted in the survey." And  
24 "[t]hough we are respectful of patients who are firm in their decisions not to vaccinate,  
25 health care staff have consistently reminded patients of the benefits of vaccination and will  
26 continue to use their professional judgment in providing that education." The Receiver  
27

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28 <sup>9</sup> See ECF No. 3662 ¶ 13.

1 further opined that “education is the most successful approach to encourage patients to  
2 take ownership of their health care[,]” and advised that he is “still considering the efficacy  
3 of vaccine fairs and other ways to provide education to our patients population, so that they  
4 may make well-informed health care decisions.” *See* Defendants’ Exhibit A, attached.  
5 Accordingly, Defendants agree with the Receiver that a further meet and confer on this  
6 topic is not necessary at this time.

7 **B. Staff**

8 *Plaintiffs’ Position:* On March 15, the Ninth Circuit Court of Appeals heard  
9 argument on Defendants’ and Intervenor’s appeal of this Court’s September and October  
10 2021 orders requiring that all staff who enter CDCR prisons be fully vaccinated against  
11 COVID or have an established exemption.

12 Staff remain the primary vector for introducing the virus that causes COVID into  
13 the prisons. Vaccination, including during the recent Omicron wave, remains the key  
14 means to substantially reduce infections among staff and thus the number and extent of  
15 infections and outbreaks among incarcerated persons. The Centers for Disease Control  
16 and Prevention (CDC) reports that in January 2022, unvaccinated people had  
17 approximately two and one-half times the risk of testing positive for COVID compared to  
18 fully vaccinated people, and nearly three times the risk in February 2022.<sup>10</sup> The CDC  
19 further reports unvaccinated people had more than three times the risk of testing positive  
20 for COVID in January and February compared to those who were fully vaccinated and had  
21 also received a booster.<sup>11</sup>

22 Unfortunately, vaccination rates among CDCR prison staff, including correctional  
23 officers, remain low, and especially so at certain prisons. As of March 10, only 71% of  
24 approximately 53,200 prison staff statewide were completely vaccinated, and the rate was

25 \_\_\_\_\_  
26 <sup>10</sup> Centers for Disease Control & Prevention, *COVID Data Tracker, Rates of COVID-*  
27 *19 Cases and Deaths by Vaccination Status*, [https://covid.cdc.gov/covid-data-](https://covid.cdc.gov/covid-data-tracker/#rates-by-vaccine-status)  
28 [tracker/#rates-by-vaccine-status](https://covid.cdc.gov/covid-data-tracker/#rates-by-vaccine-status) (last accessed March 22, 2022).

<sup>11</sup> *Id.*

1 less than 50% at California Correctional Center, High Desert State Prison, and Pelican Bay  
 2 State Prison.<sup>12</sup> Even worse, the statewide complete vaccination rate among correctional  
 3 officers – the staff who have the most contact with class members – was only 63%, and  
 4 only approximately 40% at the three prisons mentioned above and at California City  
 5 Correctional Facility.<sup>13</sup>

6 The California Department of Public Health (CDPH) vaccination mandate has  
 7 greatly increased vaccination rates among the subset of prison staff to whom it applies. As  
 8 of March 9, CCHCS said 86.5% of the approximately 20,200 CDCR prison staff covered  
 9 by the mandate were fully vaccinated.<sup>14</sup> At California Health Care Facility (CHCF) and  
 10 California Medical Facility (CMF), the two prisons at which the mandate applies to  
 11 essentially all staff, full vaccination rates were 85% and 90%, respectively.<sup>15</sup>

12 Nevertheless, concerning numbers of prison staff covered by the CDPH mandate  
 13 are not vaccinated. These include approximately 1,300 granted a religious  
 14 accommodation, approximately 125 granted a medical or both a medical and religious  
 15 exemption, and nearly 200 who have an exemption request pending.<sup>16</sup> We disagree with  
 16 the State’s assertion that such requests essentially must be granted, a position they take by  
 17 eliding the word “may” – which clearly indicates discretion to deny – from their quotation  
 18 of the CDPH order.<sup>17</sup> But even assuming all *requests for accommodation* were rightly

19 \_\_\_\_\_  
 20 <sup>12</sup> See CCHCS Memorandum (March 16, 2022) (attached hereto as Plaintiffs’ Exhibit  
 21 A), attach. E. The term “completely vaccinated” as used by CCHCS means, as we  
 22 understand it, that a person has received two doses needed of the Pfizer or Moderna  
 23 vaccine, or one dose of the J&J vaccine.

24 <sup>13</sup> *Id.*, attach. F.

25 <sup>14</sup> *Id.*, attach. A. CCHCS, as we understand it, uses the terms “fully vaccinated” and  
 26 “completely vaccinated” interchangeably.

27 <sup>15</sup> *Id.*

28 <sup>16</sup> *Id.*

<sup>17</sup> Compare ECF No. 3779 at 15:5:15 with Cal. Dep’t Pub. Health, *State and Local  
 Correctional Facilities and Detention Centers Health Care Worker Vaccination  
 Requirement* (Jan. 25, 2022),

[https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-  
 Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-](https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-)

1 granted, we are concerned whether prison officials properly considered whether *the*  
2 *accommodation granted* was appropriate—that is, whether it is appropriate to permit  
3 unvaccinated staff to work in positions where they have regular close contact with people  
4 at high risk of severe outcomes if infected, as opposed to assigning them to a position with  
5 less frequent or no such patient contact. On March 22, we asked the Receiver to look into  
6 this concern.<sup>18</sup> On March 24, the Receiver declined our request, explaining among other  
7 things that he had no purview over assignments of CDCR staff, had chosen to delegate  
8 review of accommodation requests even of healthcare staff to CDCR, and that it would be  
9 difficult if not impossible to implement our request among healthcare staff without  
10 significant adverse impact to the delivery of healthcare.

11 In addition to those with accommodations, there were as of March 10 as many as  
12 1,075 staff (custody and healthcare) statewide subject to the CDPH mandate who were not  
13 vaccinated and had not received an accommodation, including 370 at CHCF and 126 at  
14 CMF.<sup>19</sup> This data states these totals may include those on long-term leave, those newly  
15 hired, retired staff, and those who did not submit proof of vaccination.<sup>20</sup> Still, this newly-  
16 reported number of staff subject to the CDPH mandate who are possibly unvaccinated and  
17 not exempted is much larger than previously understood; the data provided in January  
18 indicated there were approximately 670 CDCR and CCHCS staff in this category.<sup>21</sup> On  
19 March 22, we asked Defendants and the Receiver about this, including how many of the  
20 1000+ staff are actually entering the prisons and how many of those have been issued  
21 progressive discipline for failing to comply with the CDPH order. We appreciate that

22 

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[Vaccination-Order.aspx](#).

23 <sup>18</sup> We first raised this concern to the Receiver in late January; unfortunately,  
24 Defendants responded to it instead, simply repeating the position they set forth in last  
25 month's Joint Case Management Conference Statement that CDCR and CCHCS acted  
26 properly because CDPH's order does not contemplate denying accommodation requests.  
27 *See* ECF No. 3779 at 15:5:15.

28 <sup>19</sup> *See* Pltfs.' Ex. A, attach. A (third column from the right).

<sup>20</sup> *Id.*

<sup>21</sup> *See* ECF. No. 3379-2 at 13 & 44 (reporting number of staff covered by CDPH  
mandate requiring an explanation as to why neither vaccinated nor exempted).



1 Defendants below state that an additional report on these staff will be prepared.

2 On March 4, we asked whether CDCR and CCHCS will require staff newly  
 3 assigned to a position requiring vaccination pursuant to the CDPH mandate to, before  
 4 starting work, show proof of full vaccination or have an accommodation granted. The  
 5 March 24 reply first states that CCHCS requires staff to show proof of full vaccination or  
 6 submit an exemption request on or before the date they start the new assignment, with  
 7 those requesting accommodation tested twice-weekly.<sup>22</sup> In contrast, CDCR only requires  
 8 staff to show proof of receiving the first dose of vaccine or submit an accommodation  
 9 request on or before the date they start the new assignment, with only those who request an  
 10 accommodation tested twice-weekly.<sup>23</sup> The reply does not explain, and we do not  
 11 understand, why CCHCS requires full vaccination and CDCR does not, or why CDCR  
 12 does not require those who are not fully vaccinated to test twice-weekly.

13 Finally, as of March 10, only 36% of prison staff statewide were both fully  
 14 vaccinated and boosted against COVID.<sup>24</sup> The rate for correctional officers statewide was  
 15 only 22%, with the rates for such staff at ten prisons 15% or less, including six prisons at  
 16 which the rate was 10% or less.<sup>25</sup> Even among staff CDPH-mandated to be fully  
 17 vaccinated, only approximately 58% are boosted.<sup>26</sup> This data is deeply concerning, given  
 18 the demonstrated increased effectiveness against infection resulting from receiving a  
 19 booster dose in addition to being fully vaccinated.<sup>27</sup> All staff in prison should be boosted

20 \_\_\_\_\_  
 21 <sup>22</sup> See CCHCS Memorandum (March 24, 2022) (attached hereto as Plaintiffs' Exhibit  
 22 B).

23 <sup>23</sup> *Id.*

24 <sup>24</sup> Pltfs.' Ex. A, attach. E.

25 <sup>25</sup> *Id.* at attach. F.

26 <sup>26</sup> *Id.* at attach. A.

27 <sup>27</sup> See Centers for Disease Control & Prevention, *COVID Data Tracker, Rates of*  
 28 *COVID-19 Cases and Deaths by Vaccination Status*, <https://covid.cdc.gov/covid-data-tracker/#rates-by-vaccine-status> (last accessed March 22, 2022) (“People who were vaccinated with a primary series and an additional or booster dose had lower case rates overall compared with those without an additional or booster dose.”). The CDC recommends that “everyone ages 12 years and older get a booster shot after completing

1 as well as fully vaccinated against the virus that causes COVID.

2 *Defendants' Position:*<sup>28</sup> Seventy-two percent of CDCR's staff are fully vaccinated  
3 against COVID-19, and an additional one percent are partially vaccinated.

4 **1. Religious Accommodations.**

5 As explained in the February 2022 case management conference statement, CDCR  
6 has a robust religious accommodation review process that predates the COVID-19  
7 pandemic, and includes at least one review of each initial decision made regarding a  
8 religious accommodation request. (*See* ECF No. 3779 at 16.) Contrary to Plaintiffs'  
9 suggestion above, based on a peculiar interpretation of Defendants' wording in the  
10 previous case management conference statement, it is not CDCR's practice to grant every  
11 religious accommodation. In fact, Plaintiffs' own exhibit contradicts their position as it  
12 shows that religious accommodation requests have been denied. *See* Plaintiffs' Exhibit A,  
13 Attachment A.

14 Plaintiffs suggest it is not "appropriate to permit unvaccinated staff" who have been  
15 granted a religious accommodation consistent with the state's chief public health officer's  
16 mandate "to work in positions where they have regular close contact with people at high  
17 risk of severe outcomes if infected," and that those workers should be assigned "to a  
18 position with less frequent or no such patient contact." However, each worker subject to  
19 the August 19, 2021 and December 22, 2021 CDPH mandates can comply with those  
20 mandates by: (1) accepting the vaccine, (2) being excused from vaccination based on  
21 religious beliefs, *or* (3) being excused from vaccination due to a qualifying medical reason.

22  
23 their primary vaccination series." *See* Centers for Disease Control & Prevention,  
24 *Frequently Asked Questions about COVID-19 Vaccination*,  
<https://www.cdc.gov/coronavirus/2019-ncov/vaccines/faq.html> (updated Feb. 28, 2022).

25 <sup>28</sup> Plaintiffs continue to re-litigate the question of whether every worker entering  
26 CDCR's institutions must be vaccinated. This question is still pending before the Ninth  
27 Circuit. Defendants addressed their position on this topic in briefing filed with the Ninth  
28 Circuit, previous case management conferences filed with this Court, and briefing in  
response to this Court's order to show cause.

1 The CDPH mandates do not require position changes for compliant workers.<sup>29</sup> And all  
2 workers entering CDCR's institutions are subject to masking requirements, regardless of  
3 vaccination status. CDCR's policy exceeds the requirements of the CDPH order, which  
4 requires only exempted or booster-eligible workers who have not yet received their  
5 boosters to wear masks. Additionally, unvaccinated workers are subject to regular  
6 COVID-19 testing designed to detect COVID-19 and take precautions as early as possible.  
7 CDCR is appropriately implementing the directives set forth in the state's COVID-19  
8 public health mandates applicable to its institutions.

## 9 **2. Staff Vaccination and Booster Data.**

10 Plaintiffs' reading of staff vaccination and booster data on page nine above is  
11 misleading. Attachment A of Plaintiffs' Exhibit A shows that approximately 85 percent of  
12 custody staff are compliant with the CDPH vaccination and booster mandates. CDCR and  
13 CCHCS will calculate CDPH order compliance rates with greater accuracy in a detailed  
14 report, similar to the ones attached to the January 2022 case management conference  
15 statement and Plaintiffs' errata to the February 2022 statement, discussed in further detail  
16 below.

17 Plaintiffs' presentation of staff booster data is also misleading because they fail to  
18 clarify that the vaccination and booster rates they quote on page nine apply to staff  
19 statewide, including those *not* subject to the CDPH vaccination and booster orders.  
20 Indeed, Attachment A of Plaintiffs' Exhibit A shows that approximately 6,511 custody  
21 staff are subject to the CDPH vaccination and booster mandates, while Attachment E  
22 calculates vaccination percentages for 26,248 custody staff, and Attachment F calculates  
23 vaccination percentages for 21,368 correctional officers.

24 Additionally, Plaintiffs fail to clarify that the percentages they cite include staff who

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25 <sup>29</sup> Cal. Dep't Pub. Health, *State and Local Correctional Facilities and Detention*  
26 *Centers Health Care Worker Vaccination Requirement* (Feb. 22, 2022),  
27 [https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-](https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-Vaccination-Order.aspx)  
28 [Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-](https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-Vaccination-Order.aspx)  
[Vaccination-Order.aspx](https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-Public-Health-Officer-Correctional-Facilities-and-Detention-Centers-Health-Care-Worker-Vaccination-Order.aspx).

1 are not yet eligible for the booster. The CDPH order is clear that, depending on the type of  
2 COVID-19 vaccine administered, a person must wait either two or six months after  
3 receiving a final vaccine dose before they are eligible to receive a booster dose. Plaintiffs  
4 also fail to note that prison staff who receive booster doses outside CDCR, but are not  
5 subject to the CDPH order, may choose not to report their booster status to CDCR.

6 Plaintiffs similarly fail to note that prison staff who were recently infected with COVID-19  
7 may have been advised to wait to take a booster dose of the vaccine.

8 Separately, regarding newly-hired employees, Plaintiffs state “we do not  
9 understand, why CCHCS requires full vaccination and CDCR does not, or why CDCR  
10 does not require those who are not fully vaccinated to test twice-weekly.” Public health  
11 orders have directed healthcare workers, including those who do not work in correctional  
12 settings, to be fully vaccinated and boosted.<sup>30</sup> Correctional officers who did not previously  
13 work in a correctional setting are not subject to similar orders. Moreover, it can take at  
14 least three to six months to be fully vaccinated and boosted, depending on the type of  
15 vaccine and assuming no COVID-19 infection or other contraindication during that period.  
16 Plaintiffs suggest that CDCR should wait at least three to six months before onboarding  
17 new staff without acknowledging staffing considerations, which factor in staffing levels  
18 required to meet the incarcerated populations’ needs. Additionally, as discussed below and  
19 in previous statements, all staff who are not fully vaccinated or boosted are subject to  
20 regular testing requirements, and all staff—regardless of vaccination status—must wear  
21 face coverings. Finally, Plaintiffs acknowledged in a March 18 meet and confer that the  
22 staff testing policy process is undergoing changes.

23  
24  
25 <sup>30</sup> See, e.g., Cal. Dep’t Pub. Health, *Health Care Worker Vaccine Requirement*,  
26 [https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-  
Public-Health-Officer-Health-Care-Worker-Vaccine-Requirement.aspx](https://www.cdph.ca.gov/Programs/CID/DCDC/Pages/COVID-19/Order-of-the-State-Public-Health-Officer-Health-Care-Worker-Vaccine-Requirement.aspx) (last modified Feb.  
27 22, 2022) (requiring healthcare workers to receive a final dose of a COVID-19 vaccine by  
28 September 30, 2021).

### 3. CDCR's Oversight of Staff Subject to CDPH Order.

As described in the February 14 case management conference statement and in the COVID-19 testing section below, CDCR's efforts to track and verify custody staff<sup>31</sup> compliance with California Department of Public Health vaccination and testing requirements continues. To demonstrate their efforts to enforce and track compliance with the August 19, 2021 CDPH vaccine-mandate order, Defendants attached a comprehensive tabulation of custody staff's compliance with the CDPH order to the case management conference statement filed on January 19, 2022. (*See* ECF No. 3771-6.) This tabulation included an explanation for every custody staff member at every institution subject to the CDPH order, but who had not yet been vaccinated or granted an accommodation. (*Id.*) The data showed 98 percent of custody staff statewide were compliant with the CDPH mandate as of November 28, 2021. (*Id.*) CCHCS included a similar tabulation of custody staff's compliance with the CDPH order in a document sent to Plaintiffs on February 14, 2022, which shows 99 percent of custody staff were compliant with the CDPH order as of January 9, 2022. (*See* ECF No. 3783-1 at 18.)

It was a significant undertaking to compile this data for each prison, including detailed explanations for every noncompliant staff member, and to create the report attached to the last case management conference statement. The effort required the reallocation of already stretched resources. Accordingly, CDCR determined that its limited resources were best allocated elsewhere, and that it would not prepare the same type of report on a monthly basis. CDCR has, however, assigned staff at each institution to monitor compliance with the CDPH vaccine mandate to ensure that the mandate is enforced, as explained in the staff testing section below. (*See also* ECF No. 3779 at 13:23-14:4.)

In the February 14 statement, however, Plaintiffs stated the following:

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<sup>31</sup> Compliance tracking is a joint effort between CDCR and CCHCS. CCHCS separately tracks healthcare workers' compliance with the CDPH mandate and testing requirements.

1 CDCR said it does not have the resources to gather the data that CCHCS  
2 provided regarding the number of staff issued LOIs and what became of  
3 them. This is not acceptable, because this review should be done in order  
to ensure adequate enforcement of the CDPH mandate. As a result, there is  
a major gap in information and an inability to assess whether CDCR is  
actually enforcing the CDPH mandate among its staff.

4 (ECF No. 3779 at 13:9-13.) Plaintiffs based this assertion on a document that CCHCS  
5 provided to them on February 14. Plaintiffs added this assertion to the statement at 2:43  
6 p.m., about an hour before the filing deadline, and Defendants were unable to substantively  
7 respond to the assertion before the statement was filed.

8 Plaintiffs seem to have misunderstood the CCHCS response to mean that CDCR  
9 does not have resources to monitor compliance with the CDPH order. In fact, that  
10 monitoring is ongoing at each of the prisons, as Defendants explained in the last case  
11 management conference statement. (ECF No. 3779 at 13-14.) The CCHCS response  
12 intended to convey that CDCR would not continue to produce *the exact type of report*  
13 created in January. However, as mentioned above, CCHCS and CDCR have decided to  
14 prepare one more report of this type to measure compliance with the December 22, 2021  
15 CDPH order requiring staff subject to the August 19, 2021 order to receive a booster dose  
16 of a COVID-19 vaccine, and follow-up or disciplinary action taken for noncompliance.

### 17 **III. COVID-19 TESTING**

#### 18 **A. Patients**

19 *Plaintiffs' Position:* During the last Case Management Conference, we reported  
20 that, at Folsom State Prison, patients were reluctant to test because of (among other issues)  
21 a concern that they would not return to their same cell after moving for isolation purposes.  
22 We met and conferred with CDCR and CCHCS about this on March 3. Current  
23 CDCR/CCHCS policy says "every effort should be made to return the inmate back to the  
24 original unit, if the original cell is not available." *See* Defs.' Ex. B. Thus, under current  
25 policy, people may be required to move to another housing unit for isolation or for  
26 quarantine if exposed, for example, to a staff person who tests positive for COVID-19.  
27 They are told CDCR will make "every effort" to return them to their job and housing  
28

1 assignment, but that CDCR cannot guarantee this will be done. If they refuse to move,  
2 they are subject to progressive discipline—which can result in a loss of time credits and  
3 seriously impact a person’s chances to receive parole—and may be removed from their  
4 cell by force. *See* Pltfs.’ Exs. C & D.

5 During the meet and confer, we asked whether CDCR could strengthen the policy  
6 regarding patients’ housing/job assignments, by guaranteeing patients would be moved  
7 back to their original cell after COVID-related quarantines or isolations. CDCR said it  
8 could not do so, because prison officials must have the flexibility to move people around  
9 (even those not on quarantine or isolation) in order to manage outbreaks, particularly when  
10 the number of patients on COVID-19 isolation and/or quarantine at a prison exceeds that  
11 prison’s designated set-aside space.

12 *Defendants’ Position:* CDCR makes every effort to return incarcerated persons to  
13 their cells following movement due to quarantine or isolation. However, as Plaintiffs note,  
14 CDCR cannot *guarantee* incarcerated persons will be returned to their prior cell, or prior  
15 job assignment, for a number of reasons. The Deputy Director of CDCR’s Division of  
16 Adult Institutions explained these reasons to Plaintiffs’ counsel during a meet and confer  
17 on this topic on March 4, 2022. First and foremost, institutions require flexibility to make  
18 housing determinations based on available space and other institutional needs that may  
19 exist at any specific point in time. Indeed, the Receiver’s Movement Matrix factors this  
20 necessary flexibility into its directives.<sup>32</sup> Many factors are considered when housing is  
21 assigned, including cellmate compatibility (and enemy lists), security level, disciplinary  
22 history, and gang affiliation, for instance.

23 Similarly, job assignments are based on a number of factors that include, but are not  
24 limited to, an incarcerated person’s expressed desires, the incarcerated person’s eligibility,

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26 <sup>32</sup> Cal. Corr. Healthcare Services, *COVID-19 Screening and Testing Matrix for*  
27 *Patient Movement* at 12, [https://cchcs.ca.gov/wp-](https://cchcs.ca.gov/wp-content/uploads/sites/60/COVID19/Appendix13-PatientMovement.pdf)  
28 [content/uploads/sites/60/COVID19/Appendix13-PatientMovement.pdf](https://cchcs.ca.gov/wp-content/uploads/sites/60/COVID19/Appendix13-PatientMovement.pdf) (last visited Mar.  
23, 2022).

1 the institution's security and operational needs, and the availability of the desired work or  
2 program activity. Paid job assignments are a privilege, and operational needs may always  
3 override a program assignment.

4 Notwithstanding the above concerns and considerations, on February 12, 2021,  
5 CDCR issued a memorandum in recognition of the impact of COVID-19 on the  
6 incarcerated population, and in CDCR's continued effort to assist incarcerated persons in  
7 their rehabilitative efforts. *See* Defendants' Exhibit B. The February 12, 2021  
8 memorandum was created to provide guidance and direction to the institutions, and to  
9 ensure that "every effort" will be made to retain residents in their job assignments and  
10 original housing cell/unit whenever possible. Not all residents can be accommodated,  
11 however, as job assignments and housing needs change. But CDCR's Division of Adult  
12 Institutions is committed to make every effort to accommodate housing and job placements  
13 by placing residents at the top of the appropriate wait list. CDCR will not provide  
14 incentives or compensation to residents who are not able to be placed back into their prior  
15 assignment or housing, as such a proposal lacks rehabilitative value.

16 **B. Staff**

17 *Plaintiffs' Position:* As described in the last Joint Case Management Conference  
18 Statement, the parties and the Receiver previously met and conferred regarding a revised  
19 policy for staff testing.<sup>33</sup> We support the revised testing policy and believe it should be  
20 adopted and implemented as soon as possible.

21 Separately, we have requested to have further discussions with CDCR and CCHCS  
22 after the policy is finalized and implemented, to discuss whether improvements can be  
23 made to compliance enforcement and monitoring. We remain concerned that CDCR and  
24 CCHCS are unable to enforce testing requirements in real time and are unable to provide  
25 reliable staff testing data. During a call on March 18, CDCR officials described the  
26 current system for enforcing and monitoring compliance with staff testing requirements as  
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28 <sup>33</sup> *See* ECF No. 3779 at 17:9-18:5.



1 follows: Each week, staff at each prison filter a master registry of staff by vaccination  
2 status to identify those required to test. They then compare this list to a list of staff who  
3 tested the week prior. Through this process, they generate a list of staff who were  
4 apparently noncompliant with the testing requirements the previous week. They then  
5 remove staff who recently tested positive for COVID-19. They then investigate each  
6 remaining employee to figure out why they did not test. If the employee does not provide  
7 an appropriate explanation, they are reportedly subject to progressive discipline. CDCR  
8 staff said this process takes approximately one week to complete.

9       We have two concerns. First, this process leaves us unable to monitor compliance  
10 with staff testing. We have received biweekly reports of compliance with testing  
11 requirements for custody and nursing staff, which reported significant noncompliance with  
12 testing requirements. However, as we have noted previously, we have been told there are  
13 problems with this data and that the reports overstate noncompliance, though we do not  
14 know by how much.<sup>34</sup> We also receive biweekly lists of staff who were disciplined for  
15 noncompliance with masking and/or testing policies, but those reports do not state how  
16 many staff were subject to the requirements each week nor do they affirm that monitoring  
17 has actually occurred at each prison each week. During our call on March 18, we were  
18 told the verification process described above does not result in any written  
19 document/report. We have asked whether Defendants could, at a minimum, regularly  
20 provide certification from each prison that the verification process has taken place each  
21 week. CDCR is considering this request.

22       Second, this process will not identify noncompliant staff until, at a minimum, a  
23 week after their failure to test. It thus cannot ensure that the staff entering the prisons each  
24 day are compliant with testing requirements. As noted above, we have requested to  
25 discuss whether any changes will be made to the process for enforcing and monitoring  
26 compliance with testing requirements after the revised policy is implemented, such that  
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28 <sup>34</sup> *Id.* at 18:24-19:5; ECF No. 3771 at 20:19-25.

1 more immediate enforcement might be possible. Previously, CDCR and CCHCS stationed  
2 screeners at the entrance to each prison, who were tasked with asking staff entering the  
3 prisons each day whether they had tested within the required timeframes (among other  
4 questions). Staff who reported noncompliance were immediately given a rapid test. This  
5 process relied on staff accurately recalling and honestly reporting their testing, but it at  
6 least served as a daily reminder to staff to test, and ensured some noncompliant staff would  
7 be identified, tested immediately, and sent home if positive. We hope to discuss whether  
8 this entrance screening process, or some other means of enforcing testing requirements in  
9 real time, can be implemented once the revised testing policy is in place.

10 *Defendants' Position:* The process of ensuring compliance with staff vaccination  
11 and testing requirements is an arduous, but ultimately thorough. At least three staff at each  
12 institution – one custody supervisor and two clerical staff – have been reassigned from  
13 other job duties and designated to assist with the task of monitoring testing compliance.  
14 Each week, these teams at each institution download a list of all employees from the  
15 Quality Management (Testing) registry. This list is then cross-referenced with employee  
16 health, Telestaff (to ensure the employee was actually working that week, and if so, how  
17 many days/shifts), and the vaccination list. As a Deputy Director for CDCR's Division of  
18 Adult Institutions explained to Plaintiffs' counsel during a March 18, 2022 meet and  
19 confer, this list includes every designated person assigned to a post who is subject to  
20 CDPH's vaccination requirement, as well as employees who actually worked at the  
21 institution, regardless of whether they are regularly assigned to that institution. Employees  
22 are removed from the list if they are on vacation, are on long-term sick leave, were  
23 recently COVID-19 positive, have a pending request for medical or religious  
24 accommodation, are out on workers compensation leave, or are out on leave pending  
25 retirement. The list of individuals who failed to test, and who do not appear to have a valid  
26 justification, is then provided to the supervisor at the institution who then reaches out to  
27 the employees' supervisor or the employee to request proof of compliance or other valid  
28

1 explanation. If an employee is unable to provide proof of testing and was required to test  
2 but failed to do so, the interactive process is initiated and progressive discipline is  
3 imposed. Wardens then report compliance to the Assistant Director assigned to their  
4 region. Because this is a manual process that has been delegated to each institution by  
5 headquarters, reports setting forth these findings or results are not generated in any  
6 centralized database. They are also not tracked in a uniform manner—each institution  
7 tailors the process to fit with its unique operations. Instead, the wardens track compliance  
8 at an institutional level using processes tailored to the operations of each institution. Each  
9 institution has advised headquarters of its respective process. CCHCS has a separate  
10 process for tracking healthcare workers’ compliance with testing requirements. CDCR is  
11 considering the feasibility of Plaintiffs’ request for regular certifications that each  
12 institution followed its verification process.

13         This tracking cannot be done “in real time” as Plaintiffs request. Staff subject to the  
14 testing requirement may only work one or two days in a week, and because there must be  
15 72 hours between each COVID-19 test, may not be able to test twice given their schedule  
16 that week. Further, staff may not be out of compliance until the very end of the week,  
17 particularly if they tested once at the beginning of the week but failed to test a second time  
18 at the end of the week. In short, because the testing protocol requires employees to  
19 undergo a certain number of tests in a one-week period, it is not possible to evaluate  
20 compliance until the week concludes. Employees are disciplined regardless of when the  
21 noncompliance is discovered, even if the employee is in compliance when the previous  
22 noncompliance is discovered. Contrary to Plaintiffs’ assertion that they are unable to  
23 monitor staff compliance with testing requirements, Defendants produce noncompliance  
24 logs to Plaintiffs twice a month. Defendants have completed 25 productions to date.

25         CDCR also understands based on its participation in discussions between CCHCS  
26 and Plaintiffs’ counsel on this topic, that it is not currently operationally feasible to redirect  
27 a sufficient number of nursing staff to be stationed at the entrance of each institution to  
28

1 monitor compliance and provide rapid tests. CCHCS is developing a new staff testing  
2 plan, an iteration of which was discussed in the previous case management conference  
3 statement (ECF No. 3779), which may obviate the need to station staff at institution  
4 entrances for the sole purpose of checking testing compliance. It is anticipated that this  
5 new plan, when implemented, will provide testing data significantly sooner than the  
6 current process allows. Plaintiffs' counsel stated they recognized the process might  
7 change during a March 18, 2022 meet and confer with Defendants. During the same meet  
8 and confer, CCHCS informed Plaintiffs that it plans to provide a written update regarding  
9 the new staff testing plan.

#### 10 **IV. VENTILATION**

11 *Plaintiffs' Position:* Adequate ventilation is important to reduce the risk of spread  
12 of COVID. CDCR reported late last year that it had completed installation of MERV-13  
13 filters in 630 Air Handling Units (AHUs) in housing units statewide.<sup>35</sup> Such filters are  
14 supposed to reduce spread of the virus when air is recirculated during cold weather  
15 months. The degree to which the filters reduce viral spread is not known. As reported  
16 above, during the late January 2022 peak of the Omicron wave CDCR residents  
17 experienced approximately 2.5 times the infection rate of California's general population.<sup>36</sup>  
18 Defendants should engage experts to evaluate how much filters and the other ventilation  
19 improvement efforts discussed below reduce the spread of the virus, and whether other  
20 efforts should be undertaken.

21 After last month's Case Management Conference, we asked CDCR for an update on  
22 its efforts to (1) repair or complete maintenance on, or measure airflow in, all AHUs  
23 identified as needing that so as to perform within 90% of design specifications; (2) inspect  
24 all housing unit exhaust fans and, as we requested, establish a program to repeat that

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26 <sup>35</sup> See ECF Nos. 3771 at 24:20-22, 3762 at 13:11-15, & 3717 at 17-22.

27 <sup>36</sup> See Cal. Dep't of Corr. & Rehab., *CDCR Patients: COVID-19 Trends*,  
28 <https://www.cdcr.ca.gov/covid19/population-status-tracking> (last accessed March 21,  
2022).

1 periodically; and (3) complete its project to verify that each prison has (a) correctly  
2 determined how many portable air filtration units are required for each indoor group  
3 activity area pursuant to the December 8, 2021 joint CDCR/CCCHS memorandum, and (b)  
4 placed the requisite number of filtration units in those areas. Defendants' counsel provided  
5 responsive information on March 17, and the next day facilitated a discussion of these  
6 matters with CDCR staff.

7 With regard to AHU repairs, CDCR data indicates the number of AHUs needing  
8 repair or maintenance in order to perform within 90% of design specifications was since  
9 mid-February reduced from 140 to 47, and that work on the rest was scheduled to be  
10 completed either by the end of March or April. The data also showed that an additional 22  
11 AHUs had not yet had airflow measured. We will continue to ask about and monitor these  
12 matters.

13 With regard to housing unit exhaust fans, CDCR states it expects each prison by  
14 April 3 to report that it (1) has completed inspection of housing unit exhaust fans,  
15 including submitting work orders for any repairs identified as necessary, and (2) has a  
16 schedule for preventive maintenance of all components of housing unit ventilation,  
17 including AHUs and exhaust fans. However, there is no plan for Headquarters to check  
18 that prisons complete work orders submitted about exhaust fans, or actually perform future  
19 scheduled maintenance, including the necessary periodic replacement of the MERV-13  
20 filters. We asked that CDCR establish a process to do so. Defendants said they would get  
21 back to us.

22 Defendants below state that Headquarters will only check that work orders were  
23 submitted for any exhaust fan repairs, but indicate that Headquarters will not monitor  
24 whether necessary periodic ventilation system maintenance – including presumably filter  
25 changes – is actually conducted by prisons or that ventilation-related work orders are  
26 completed. We believe such monitoring, with reporting to Plaintiffs, is necessary until  
27 there is proof that required maintenance and repair work has been done repeatedly over  
28

1 time. In this regard, Defendants appear to overlook that CalPROTECT, in its early 2021  
2 presentation on its visit to the Substance Abuse Treatment Facility and State Prison  
3 (SATF), stated that lack of routine maintenance of housing unit ventilation systems  
4 compromised overall indoor air quality.

5 With regard to the portable air filtration units for indoor group activity areas, CDCR  
6 states it hopes by the end of March to validate each prison's calculations, which have been  
7 submitted on Headquarters-mandated spreadsheets, regarding the number of units needed  
8 for each area. The spreadsheets also identify the number of filtration units placed in each  
9 specified area. The validation process will thus determine both whether the number of  
10 filtration units was correctly determined and if the correct number of units are currently in  
11 place. We asked CDCR to provide the validated spreadsheets so that we could know  
12 where or how many filtration units are supposed to be in place. CDCR said it would get  
13 back to us. As of March 28, no response has been received.

14 CDCR also states that it will leave to individual prisons entirely the task – if it is  
15 done at all – of checking the operation and placement of filtration units in the future,  
16 including whether the units remain where they are supposed to be, are working, and have  
17 had filters changed in accord with the manufacturer's specifications (we do not know who  
18 is required to track and do the latter task). To ensure that the units continue to be effective  
19 and used as required, Headquarters supervision and review must occur, including  
20 mandating periodic checks of the air filtration units, filter changes as necessary, and a plan  
21 to accomplish those tasks.

22 *Defendants' Position:*

23 Since last year, CDCR has taken a number of significant steps to improve  
24 ventilation in the prisons, which include:

- 25 • Replacing and upgrading hundreds of air-handling-unit filters throughout the
- 26 prisons;
- 27 • Performing expedited maintenance and repairs on hundreds of air-handling
- 28

1 units throughout the prisons; and

- 2 • Performing expedited inspections to confirm that thousands of exhaust fans  
3 are working throughout the prisons.

4 In addition to the expedited repairs, maintenance, and inspections describe above,  
5 each of the prisons has its own preventative maintenance schedule that provides for the  
6 routine inspection and maintenance of prison facilities, including ventilation systems and  
7 exhaust fans. Above, Plaintiffs mistakenly imply that the prisons need to report on  
8 whether they have such a preventative-maintenance schedule in place. In fact, no such  
9 reporting is necessary—every prison already follows a preventative-maintenance schedule.

10 A prison's maintenance schedule is based on that particular prison's unique  
11 facilities. No headquarters oversight is necessary to ensure that these regular maintenance  
12 schedules are followed because this is the standard practice at each of the prisons. The  
13 maintenance schedules for the prisons typically require the inspection of ventilation  
14 systems, including exhaust fans, every three to six months. Accordingly, each prison's  
15 ventilation systems should be checked about every three to six months, in accordance with  
16 each prison's routine maintenance schedule.

17 Similarly, prisons also have in place routine practices for completing work orders  
18 for needed repairs and maintenance. Thus, headquarters oversight is not necessary to  
19 ensure that work orders are addressed. Nonetheless, once the exhaust-fan checks are  
20 complete, CDCR will confirm that work orders were submitted for any needed exhaust-fan  
21 repairs.

22 As discussed in previous case-management statements, CDCR and CCHCS  
23 voluntarily developed and implemented a policy to install portable air-filter units in  
24 locations where increased-capacity group programming would take place. To this end,  
25 CDCR purchased thousands of air-filter units and distributed them to the prisons.  
26 Additionally, CDCR has provided the prisons with instructions and materials for  
27 constructing additional air-filter units. Through two memoranda issued on December 8  
28

1 2021, and March 24, 2022, CDCR directed the prisons to use the air-filter units in rooms  
 2 used for full-capacity group programming. CDCR has also provided the prisons with  
 3 specific instructions on how to calculate the number of units that should be used, and  
 4 provided the prisons with a tool to calculate the number of air-filter units that should be  
 5 used in each programming space. CDCR has committed to review each prison's  
 6 calculations of the number of required units to confirm their accuracy.

7 The March 24, 2022 memorandum specifies that multiple officials at each of the  
 8 prisons are responsible for ensuring compliance with the air-filter-unit policy, including  
 9 the wardens, education supervisors, and chief executive officers. More generally, all staff  
 10 members are responsible for the equipment located in the areas to which they are assigned,  
 11 and are expected to promptly report any missing, damaged, or inoperable equipment.

## 12 **V. IMPACT OF COVID-19 ON MEDICAL CARE SERVICES AND** 13 **REMEDIAL ACTIONS**

14 *Plaintiffs' Position:* Backlogs and delays of primary care appointments, specialty  
 15 services, diagnostic exams, and remedial measures, caused or exacerbated by COVID  
 16 outbreaks and quarantines, continue.<sup>37</sup>

### 17 **A. Primary Care Provider Appointments**

18 As of March 15, 2022 there were approximately 7,000 overdue Primary Care  
 19 Provider (PCP) appointments statewide.<sup>38</sup> That total represents a reduction of 12.5% since  
 20 January 31, 2022, but remains significant. The number and rate of overdue PCP  
 21 appointments is especially concerning at California Men's Colony. At that prison, nearly

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22 <sup>37</sup> Quarantines of large numbers of people continue, even though the number of new  
 23 COVID cases among CDCR residents is low compared to the mid-January 2022 Omicron  
 24 wave peak. Per CCHCS's internal COVID Monitoring Custody registry, there were as of  
 25 March 24 approximately 8,400 on quarantine, including nearly 800 at Mule Creek State  
 26 Prison, approximately 700 at California State Prison – Corcoran, and nearly 600 at  
 California Health Care Facility. Those on quarantine are mostly not scheduled for routine  
 primary care appointments.

27 <sup>38</sup> See Attachment A to CCHCS Memorandum (March 25, 2022), attached hereto as  
 28 Plaintiffs' Exhibit E.



1 1,400 such appointments are overdue, at a rate of 43 overdue appointments per 100  
 2 patients. Those numbers are approximately six times higher than the statewide averages.<sup>39</sup>  
 3 We will continue to monitor this issue.<sup>40</sup>

4 **B. Specialty Services**

5 Unfortunately, the number of overdue specialty services appointments also remains  
 6 substantial. Per data provided by CCHCS, as of March 15, 2022, approximately 10,100  
 7 such appointments were overdue, a modest 10% reduction since February 7, 2022.<sup>41</sup> We  
 8 have not received the abstract of information or report on overdue specialty services that  
 9 CCHCS previously said was being prepared for us.<sup>42</sup> Review of this information is  
 10 necessary to evaluate whether further efforts are necessary to address this backlog.

11 **C. Ultrasound Exams for End-Stage and Advance Liver Disease Patients**

12 The number of overdue cancer-screening ultrasound exams for end-stage and  
 13 advanced liver disease patients unfortunately has not lessened. We first raised concerns  
 14 about this in June and July 2021, when there were approximately 900 to 1,000 such exams  
 15 overdue.<sup>43</sup> In December 2020, we reported that the number overdue remained above  
 16 900.<sup>44</sup> In January 2021, we wrote that CCHCS had a plan, involving additional staffing  
 17 and contracted-for providers, to reduce the backlog of ultrasound exams in February, even  
 18

19 <sup>39</sup> *See id.*

20 <sup>40</sup> California State Prison – Los Angeles County, which for months in late 2021 had a  
 21 substantial backlog of PCP appointments (reaching 2,000 in number, a rate of 71 per 1000  
 22 patients), and still had approximately 1,000 overdue appointments as of January 2022 (see  
 23 ECF Nos. 3762 at 16:19-17:11, 3771 at 28:8-15, & 3779 at 26:11-24), had 240 overdue  
 appointments as of March 15, according to CCHCS. *See* Pltfs.’ Ex. E, attach. A. We  
 appreciate the efforts to reduce this backlog.

24 <sup>41</sup> *See* Plaintiffs’ Exhibit F, attached hereto (“Specialty Backlog by Institution” as of  
 25 various dates from April 30, 2021, including February 7 and March 15, 2022, extracted  
 from a CCHCS spreadsheet provided as Attachment C to its March 25, 2022 Memorandum  
 (Plaintiffs’ Exhibit E)).

26 <sup>42</sup> *See* ECF Nos. 3771 at 26:8-9 & 3779 at 26:26-27.

27 <sup>43</sup> *See* ECF Nos. 3605 at 12:25-13:5 & 3623 at 13:14-17.

28 <sup>44</sup> *See* ECF No. 3762 at 14:16-21.

1 if the prisons were on a modified program because of COVID outbreaks.<sup>45</sup>

2 As of March 15, the statewide total of overdue ultrasound exams for end-stage and  
 3 advanced liver disease patients was 1,020.<sup>46</sup> It is not entirely clear why the exams  
 4 scheduled in February and early March<sup>47</sup> did not reduce the number of overdue ultrasounds  
 5 needed for these vulnerable patients, but CCHCS on March 25 said the prisons earlier this  
 6 month were directed to schedule at least 20 exams per clinic date, and that (1) the  
 7 contractor hired an additional ultrasound technologist; (2) exams were being scheduled  
 8 through April; and (3) “efforts to conduct additional ultrasound exams will continue until  
 9 the backlog is significantly reduced.”<sup>48</sup> We appreciate these efforts and assurances.  
 10 However, given the persistence of these delays, including after the efforts in February and  
 11 early March, CCHCS should provide the date by which it expects the number of overdue  
 12 ultrasound exams to be eliminated.

13 **D. Emergency Medical Response Improvement Project**

14 CCHCS this month also provided information that quantifies how much the COVID  
 15 pandemic has delayed its major project to improve emergency medical response in the  
 16 prisons. The project was begun in 2017, resulting from, among other things, concerning  
 17 percentages of lapses in emergency response identified in death reviews and response  
 18 delays identified in health care incident reports.<sup>49</sup> In June 2019, CCHCS said that by  
 19 October 2020 all prisons were anticipated to complete the training required by the  
 20 improvement project.<sup>50</sup> CCHCS has now provided an updated schedule that shows 17  
 21 prisons have not yet completed training, including 11 which have not started it; the latter  
 22

23 <sup>45</sup> See ECF No. 3771 at 26:17-23.

24 <sup>46</sup> See Pltfs.’ Ex. E, attach. D.

25 <sup>47</sup> See Pltfs.’ Ex. E, attach. E.

26 <sup>48</sup> See Pltfs.’ Ex. E at 2.

27 <sup>49</sup> See CCHCS Emergency Medical Response Improvement Initiative PROGRAM  
 28 CHARTER (rev. 03/18/19), attached hereto as Plaintiffs’ Exhibit G.

<sup>50</sup> See CCHCS Memorandum (June 17, 2019) at 2, attached hereto as Plaintiffs’  
 Exhibit H.

1 are scheduled serially and at regular intervals between now and June 2023.<sup>51</sup>

2 After training, a prison emergency response processes must be verified by  
3 headquarters or regional staff, a final drill conducted, and a final transition report  
4 completed; only then is the prison certified to use CCHCS's improved emergency response  
5 procedures. This process takes several months. Currently, only six prisons have  
6 completed it; the schedule indicates another 13 may complete it in 2022, but the final drill  
7 dates for 10 of those are listed as "tentative."<sup>52</sup> The remaining 15 prisons presumably will  
8 complete receive certification in 2023 and 2024. We will continue to monitor this  
9 essential project.

#### 10 **E. Health Care Facilities Improvement Projects**

11 Finally, the pandemic has significantly and negatively impacted Phase I of the  
12 Health Care Facilities Improvement Project (HC-FIP), as seen in the changed projected  
13 end dates at the 17 prisons which CDCR says have not yet completed construction.  
14 Comparison of the January 2020 CDCR-provided projected completion dates for work at  
15 those prisons with those provided by CDCR in January 2022 shows that end dates now at  
16 all prisons are at least 16 months later than they were at the start of the pandemic, with  
17 completion dates at eleven of the prisons now delayed two years or more including five at  
18 which those dates are now delayed three years or more.<sup>53</sup> We believe there have been  
19 similar delays with HC-FIP Phase II construction, authorized by the Budget enacted for  
20 Fiscal Year 2019-2020 and involving medication distribution facilities at 13 prisons,  
21 including some that have completed Phase 1 work. Phase II work was originally  
22 envisioned to begin in November 2020. We will continue to monitor this necessary  
23 construction.

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24 <sup>51</sup> See CCHCS Memorandum (March 21, 2022), attach. A, attached hereto as  
25 Plaintiffs' Exhibit I.

26 <sup>52</sup> See *id.*

27 <sup>53</sup> The changes in the projected HC-FIP completion dates from January 2020 to  
28 January 2022 at the 17 prisons at which construction continues, as collated by Plaintiffs'  
counsel from the monthly HC-FIP Dashboards provided by CDCR, are summarized in  
Plaintiffs' Exhibit J, filed herewith.

1           *Defendants' Position:* Plaintiffs provided their position to Defendants on March 28,  
2 2022, the filing deadline. Defendants did not have sufficient time to evaluate or respond to  
3 Plaintiffs' position before filing this statement.

#### 4 **VI. CALPROTECT REPORT**

5           *Plaintiffs' Position:* The final CalPROTECT report remains pending. The draft  
6 report provided in January indicates that findings and recommendations will be made on a  
7 variety of COVID-related matters, including for example outbreak prevention and  
8 management, ventilation and air filtration, and preventing COVID transmission from staff.  
9 As discussed above, we believe CDCR and CCHCS should use this relative reprieve from  
10 outbreak management to reassess the value and efficacy of their COVID-19 policies. We  
11 are hopeful that the CalPROTECT report will be a useful source for that assessment, and  
12 thus hope it will be finalized very soon.

13           *Defendants' Position:* As discussed in the ventilation section above, Defendants  
14 continue to undertake significant efforts to ensure ventilation systems are working as  
15 designed and, if not, repairing them, in addition to using portable air filtration devices to  
16 further treat the air inside the institutions. Defendants look forward to evaluating the  
17 findings of the final version of the CalPROTECT report.

#### 18 **VII. OTHER MEDICAL CARE MATTERS**

##### 19 **A. Health Care in the PIPs**

20           *Plaintiffs' Position:* On September 27, 2021, we wrote the Receiver and CCHCS  
21 regarding medical care in the Psychiatric Inpatient Programs (PIPs), based on chart  
22 reviews for patients housed in the PIPs and site visits to those programs at Salinas Valley  
23 State Prison and California Medical Facility in, respectively, June and July 2021. We  
24 reported major problems with medical care in those programs, including: inconsistent  
25 scheduling practices; no use of sick-call slips and a lack of standardized nurse triage  
26 practices; lack of clear guidelines for follow-up with chronic care patients, many of whom  
27 could go months without provider encounters; and a lack of follow-up for patients said to  
28

1 have refused medical services, including specialty services.

2       On March 9, 2022, CCHCS responded to our letter, stating they are going to  
3 convene an internal workgroup, with the goal of developing new approaches for the  
4 provision of medical services in the PIPs, and that CCHCS would share the group's  
5 recommendations with counsel for Plaintiffs, once issued. We are glad CCHCS is looking  
6 into this issue, but are disappointed that little or no action was taken for five months after  
7 we sent our report. We are also concerned that there do not appear to be any set  
8 timeframes for the workgroup to develop and implement recommendations. We believe  
9 patients housed in the PIPs face an on-going serious risk of harm due to problems with the  
10 medical care delivery system in these units, and that these problems should be addressed as  
11 soon as possible. We believe if permanent changes cannot be achieved timely, then  
12 interim steps should be taken to ensure that all patients in the PIP are seen by medical staff  
13 on a regular, set timeframe, until a systemic plan is put into place.

14       *Defendants' Position:* Defendants are committed to working with the Receiver to  
15 implement any needed changes in policy with respect to providing appropriate medical  
16 care to Psychiatric Inpatient Program patients.

## 17 **VIII. DELEGATIONS**

18       The parties were previously scheduled to meet and confer regarding the possible  
19 delegation of medical care at the California Rehabilitation Center (CRC) and Richard J.  
20 Donovan Correctional Facility (RJD) on April 26, 2022. The Receiver has rescheduled  
21 those meet and confers for May 25 (CRC) and June 13 (RJD).

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DATED: March 28, 2022

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